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United States Department of State

Washington, D.C. 20520

November 2, 1994

B. H. H.

TO: AF - Mr. Moose
THROUGH: AF - Ms. Bushnell
FROM: AF/C - Arlene Render

RELEASED IN PART
B1, 1.5(D)

SUBJECT: Your Meeting with Belgian Ambassador Adam
Thursday, November 3, 11:30 AM

The Belgian Ambassador has requested this meeting in conjunction with the debrief on your most recent trip to Africa. This separate session with Adam is expected to focus on latest issues on Rwanda, Burundi, and Zaire. You last met with Ambassador Adam on October 14. At that time, he informed you of the GOB's intention to contribute to Rwanda World Bank arrears, participate in a Friends of Rwanda group, support a refugee conference in Burundi and offer "cautious cooperation" (but not direct aid) to Zaire. On October 29, you discussed Rwanda, Burundi and Zaire with the new Belgian MFA team. Belgian desk officer Elisabeth Brocking and AF/C's Lois Cecsarini (notetaker) will attend the Thursday session. In your meeting with Adam, you may want to update him on the following:

RWANDA

- o International Tribunal: The UNSC vote is next Monday, 11/7. UN legal advisor Zacklin has been sent to Rwanda to discuss the resolution but not negotiate with the GOR; we spoke to Twagiramungu and are trying to contact Bizimungu and Kagame to urge GOR to vote yes or at least abstain. The GOR may be flexible on the cut-off date but not on the death penalty. We are looking at sending a team to Rwanda soon to continue gathering documentary evidence.
- o Human Rights Monitors: Monitors are finally moving - 35 in country as of 10/26, with teams now deployed to four cities. Belgian efforts with the EU to expedite dispatch of monitors are encouraging. The EU is sending 50 more very soon.
- o Strengthening Judiciary: We've been in close contact with the Justice Ministry on their needs. We are planning to provide material assistance to the Justice Ministry to conduct its work and are considering training of justice and custodial officials and technical assistance to national property commission.

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REVIEW

AUTHORITY: HARRY R. MELONE

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"94 Rwanda Briefing Papers"

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- o Security in the Camps: USG team traveled to New York 11/1 to discuss with UN U/SYG Annan. We suggested that the UN deploy at least two battalions, one of which would provide daytime security for relief workers in the Zaire camps. Another battalion would move from camp to camp to: provide full security for relief workers and investigators; provide safe corridors/escorts for those who want to return home; conduct limited, voluntary disarmament; and escort moderate Hutu ex-FAR leaders into camps to persuade ex-FAR to reintegrate into the new Army. The UN Secretariat now plans to seek the Security Council's guidance on next steps by presenting this and other options to the Security Council in the form of a report which we expect will be weighted towards this option and would fold in UNHCR's proposal to train and fund Zairian security forces to assume this role later.
- o Friends of Rwanda: On October 25, we sent letters of invitation to Friends of Rwanda operational support group candidates (Belgium, France, UK, Germany, Japan, Sweden, Canada, OAU Chairman Tunisia). Proposed venue is New York (A/S level) with initial meeting in Washington (U/S level) in mid-November. We have not seen a Belgian response to the Secretary's letter yet.
- o World Bank Arrears: At the October 27 Paris meeting, the U.S. and Belgium reiterated pledges of \$2.5 million and \$2 million, respectively (the Belgians said their final contribution might be higher or lower); Canada offered about \$1.5 million; others are to report back within 10-12 days. U.S. disbursement is contingent on GOR commitment of free access to UNAMIR and HR monitors. Based on similar human rights concerns raised by donors, USAID will prepare document on progressive conditionality for circulation.
- o Refugee Conference: DAS Bushnell has been speaking to the OAU and UNHCR (through our Mission in Geneva) to press for a preparatory conference before the end of the year to set out the agenda and lay the groundwork for the planned refugee conference in Bujumbura. We see a political conference following the refugee one.

BURUNDI

- o Interethnic violence in the north involving Rwandan refugees continues to be a problem. Fifty refugees were killed by an armed group last week, and some suspect the RPA may have been responsible.

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- o GRB officials continue to express concern about the insecurity on the Zaire/Burundi border. Ex-FAR and militias could link up with extremist Burundi Hutus dissatisfied with the Burundi powersharing accords that (in their view) cede too much power to the Tutsi opposition. The Burundi military and the RPA have good relations and are probably cooperating in some fashion.
- o [redacted] told us he was not interested in beefing up the OAU monitoring presence beyond its authorized number of 47; he strongly opposed the notion of an international tribunal for Burundi and appeared reluctant to endorse any ambitious proposals that might upset the fragile political arrangement that has been struck. B1
- o We are off departure status and hope to restore our bilateral aid to pre-crisis levels now that the new government is in place. We are also considering additional funding (ESF) to help strengthen Burundi's judiciary. ✓

ZAIRE

- o Talbott-Kengo Meeting: Ambassador Adam will likely seek a read-out on the Deputy Secretary's meeting with PM Kengo during his Kinshasa refueling stop. It might be useful to note Talbott's remarks about a greater understanding of the constraints under which Kengo operates.
- o [redacted] B1
- o Illegal Currency and the Bank: Zaire's Transition Parliament voted this week to support Kengo's suspension of the Central Bank Governor, a sign that the Prime Minister is making some headway in his efforts to exert control over the money supply. Embassy Kinshasa reports that the Kengo team understands how to advise the Argentines formally to shut off the Rio printing operation.
- o Zaire-Rwanda-UNHCR Tripartite Agreement: Kengo, Twagiramungu and the UNHCR signed a tripartite agreement on October 24 concerning the repatriation of Rwandan refugees from Zaire. Zaire and Rwanda both agreed to facilitate the repatriation of Rwandan refugees and to ensure that the UNHCR has access to refugees in Zaire and in Rwanda.

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